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Proposed Committee Substitute by the Committee on Health Policy

A bill to be entitled

An act relating to stem cell research; creating s. 381.99, F.S.; providing a short title; providing definitions; creating the Stem Cell Research Advisory Council and Biomedical Ethics Advisory Council within the Department of Health; providing for membership and terms; providing duties and responsibilities; requiring the Secretary of Health to make grants-in-aid from the Biomedical Research Trust Fund for stem cell research; providing requirements relating to applications for and awards of such grants-in-aid; providing specifications for moneys to be made available from the trust fund for stem cell research grants-in-aid; providing restrictions and requirements for uses of funds from such grants-in-aid; providing an appropriation; amending s. 20.435, F.S.; revising references; amending s. 381.86, F.S.; providing an exception to the Institutional Review Board for the Stem Cell Research Advisory Council and Biomedical Ethics Advisory Council; requiring the Department of Health to prepare and distribute a publication regarding the process, options, medical uses, risks, and benefits of umbilical cord blood collection; providing an

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Be It Enacted by the Legislature of the State of Florida:

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effective date.

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1	Section 1. Section 381.99, Florida Statutes, is
2	created to read:
3	381.99 Florida Hope Offered through Principled,
4	Ethically Sound Stem Cell Research Act
5	(1) SHORT TITLEThis section may be cited as the
6	"Florida Hope Offered through Principled, Ethically Sound Stem
7	Cell Research Act."
8	(2) DEFINITIONSAs used in this section, the term:
9	(a) "Adult stem cell" means a cell found within
10	differentiated tissue or an organ which can renew itself and
11	give rise to the major cell types of the tissue or organ. This
12	includes cells from the fetal to adult stages of development.
13	(b) "Amniotic stem cell" means a cell extracted from
14	human amniotic fluid or a placenta.
15	(c) "Embryonic stem cell" means a cell obtained from
16	the undifferentiated inner mass of an early stage embryo.
17	(d) "Stem cell" means a cell that retains the
18	potential to generate some or all other cell types.
19	(3) STEM CELL RESEARCH ADVISORY COUNCILThere is
20	created the Stem Cell Research Advisory Council within the
21	Department of Health.
22	(a)1. The advisory council shall consist of the
23	Secretary of Health or his or her designee, who shall act as
24	chair, and six additional members, who shall be appointed as
25	follows:
26	a. Two persons appointed by the Governor, one of whom
27	shall be an academic researcher in the field of stem cell
28	research and one of whom shall have a background in bioethics.
29	b. One person appointed by the President of the
30	Senate, who shall have a background in private-sector stem
31	cell funding and development or public-sector biomedical

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1	research and funding.
2	c. One person appointed by the Speaker of the House of
3	Representatives, who shall have a background in private-sector
4	stem cell funding and development or public-sector biomedical
5	research and funding.
6	d. One person appointed by the President of the
7	Senate, who shall have a background and experience in
8	public-sector or private-sector stem cell research and
9	development.
10	e. One person appointed by the Speaker of the House of
11	Representatives, who shall be an executive of a biotech
12	company, or his or her designee.
13	2. Each member shall be appointed to a term of 2 years
14	commencing on October 1, 2007. A member may not serve for more
15	than two consecutive 2-year terms; however, for the purpose of
16	providing staggered terms, of the initial appointments, three
17	members shall be appointed to 1-year terms and three members
18	shall be appointed to 2-year terms. Any vacancy on the
19	advisory council shall be filled in the same manner as the
20	original appointment. All initial appointments shall be made
21	by October 1, 2007. The first meeting shall take place no
22	later than November 1, 2007. All meetings are subject to the
23	call of the chair. Members shall meet at least twice a year or
24	as often as necessary to discharge their duties but may not
25	hold more than four meetings during any 12-month period.
26	Members shall serve without compensation but are entitled to
27	reimbursement for per diem and travel expenses in accordance
28	with s. 112.061.
29	(b) The advisory council shall:
2.0	1 Develop a develop funda processor for recommendation

1. Develop a donated funds program for recommendation 31 to the Secretary of Health to encourage the development of

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funds other than state appropriations for human adult stem cell research in the state.

- 2. Examine and identify specific ways to improve and 3 promote for-profit and not-for-profit human adult stem cell 5 and related research in the state, including, but not limited to, identifying sources of public and private funding for such 7 research, maintaining existing human adult stem cell-related businesses, recruiting new human adult stem cell-related 8 businesses to the state, and recruiting scientists and researchers in such fields to the state and state 10 11 universities.
  - 3. Develop a biomedical research grant program for recommendation to the Secretary of Health which shall provide grants-in-aid to eligible state institutions for the advancement of human adult stem cell research.
  - 4. Develop, no later than December 1, 2007, an application for grants-in-aid under this section for recommendation to the Secretary of Health for the purpose of conducting human adult stem cell research.
  - 5. Review applications from eligible institutions for grants-in-aid on and after December 1, 2007, and provide to the Secretary of Health recommendations for grant awards.
  - 6. Review the stem cell research conducted by eligible institutions that receive such grants-in-aid.
  - (c) The advisory council shall submit an annual progress report on the status of biomedical research in the state to the Florida Center for Universal Research to Eradicate Disease and to the Governor, the Secretary of Health, the President of the Senate, and the Speaker of the House of Representatives by June 30. The report must include:
    - 1. The amount of grants-in-aid awarded to eligible

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1	institutions from the Biomedical Research Trust Fund.
2	2. The names of the recipients of such grants-in-aid.
3	3. The current status and progress of stem cell
4	research in the state.
5	4. A list of research projects supported by
6	grants-in-aid awarded under the program.
7	5. A list of publications in peer-reviewed journals
8	involving research supported by grants-in-aid awarded under
9	the program.
10	6. The total amount of biomedical research funding
11	currently flowing into the state.
12	7. New grants for biomedical research which were
13	funded based on research supported by grants-in-aid awarded
14	under the program.
15	8. All other materials that the advisory council
16	considers advisable to include.
17	(d) Advisory council members shall disclose any
18	conflict of interest or potential conflict of interest to the
19	Secretary of Health.
20	(e) The Department of Health shall provide
21	administrative staff to assist the advisory council in
22	developing the application for the grants-in-aid, reviewing
23	the applications, preparing the written consent form described
24	in paragraph (6)(b), and performing other administrative
25	functions as the advisory council requires.
26	(4) BIOMEDICAL ETHICS ADVISORY COUNCIL There is
27	created within the Department of Health the Biomedical Ethics
28	Advisory Council.
29	(a)1. The advisory council shall consist of the
30	Secretary of Health or his or her designee, who shall act as
31	chair, and six additional members, who shall be appointed as

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1	follows:
2	a. Two persons appointed by the Governor.
3	b. One person appointed by the President of the
4	Senate.
5	c. One person appointed by the Speaker of the House of
6	Representatives.
7	d. One person appointed by the Minority Leader of the
8	Senate.
9	e. One person appointed by the Minority Leader of the
10	House of Representatives.
11	2. All members must demonstrate knowledge and
12	understanding of the ethical, medical, and scientific
13	<u>implications</u> of stem cell research and should also demonstrate
14	knowledge of related fields, including, but not limited to,
15	genetics, cellular biology, and embryology. Each member shall
16	be appointed to a term of 4 years commencing on October 1,
17	2007; however, for the purpose of providing staggered terms,
18	of the initial appointments, three members shall be appointed
19	to 2-year terms and three members shall be appointed to 4-year
20	terms. A member may not serve for more than two consecutive
21	terms. Any vacancy on the advisory council shall be filled in
22	the same manner as the original appointment. All initial
23	appointments shall be made by October 1, 2007. The first
24	meeting shall take place no later than November 1, 2007. All
25	meetings are subject to the call of the chair. Members shall
26	meet at least twice a year or as often as necessary to
27	discharge their duties but may not hold more than one meeting
28	per month during any 12-month period. Members shall serve
29	without compensation but are entitled to reimbursement for per
30	diem and travel expenses in accordance with s. 112.061.
31	(b) The advisory council shall review all stem cell

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1	research that is funded or supported in any manner through the
2	Biomedical Research Trust Fund to ensure the adherence to
3	ethical and safety guidelines and procedures as set forth by
4	federal ethical standards established by the United States
5	Department of Health and Human Services.
6	(5) BIOMEDICAL RESEARCH TRUST FUND AND
7	GRANTS-IN-AID
8	(a) The Secretary of Health shall make grants-in-aid
9	from the Biomedical Research Trust Fund in accordance with the
10	provisions of this section.
11	(b) The Department of Health shall require any
12	applicant for a grant-in-aid under this section, for the
13	purpose of conducting stem cell research, to submit a complete
14	description of the applicant's organization, the applicant's
15	plans for stem cell research, the applicant's proposed funding
16	for such research from sources other than the state, and the
17	applicant's proposed arrangements concerning financial
18	benefits to the state as a result of any patent, royalty
19	payment, or similar right resulting from any stem cell
20	research made possible by the awarding of the grant-in-aid.
21	The Stem Cell Research Advisory Council shall provide
22	recommendations to the Secretary of Health with respect to
23	awarding such grants-in-aid after considering the
24	recommendations of the Biomedical Ethics Advisory Council.
25	(c) Beginning with the 2007-2008 fiscal year, and for
26	10 consecutive years thereafter not less than \$20 million

31 of the funds may be used for administrative costs. Any

shall be made available annually from the Biomedical Research

stem cell research pursuant to this section. Up to 15 percent

28 Trust Fund within the Department of Health for grants-in-aid 29 to eligible institutions for the purpose of conducting adult

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1	unexpended funds not used for grants-in-aid during the current
2	fiscal year shall be carried forward for the following fiscal
3	year to fund the grants-in-aid.
4	(6) USE OF FUNDS; REQUIREMENTS AND RESTRICTIONS
5	(a) Funds provided under this section may be used only
6	for research involving:
7	1. Human adult stem cells, including, but not limited
8	to, adult stem cells derived from umbilical cord blood and
9	bone marrow. Funding for research may be given for human adult
10	stem cells derived from postmortem tissues, other than from
11	medically induced abortions. Funds may be used for studies of
12	human adult stem cells obtained from normal or transformed
13	tissues.
14	2. Amniotic stem cells extracted from human amniotic
15	fluid or placentas which are otherwise discarded after birth.
16	(b) Amniotic and adult stem cell material may be
17	donated only for research purposes with the informed consent
18	of the donor.
19	(c) Funds may not be used for research using human
20	embryonic stem cells that are derived by a process entailing
21	the donor embryo's death or destruction.
22	(7) CONTINUING APPROPRIATION Beginning in the
23	2007-2008 fiscal year, the sum of \$20 million is appropriated
24	annually from recurring funds in the General Revenue Fund to
25	the Biomedical Research Trust Fund within the Department of
26	Health for the purpose of carrying out the provisions of this
27	section. The amount of funds appropriated may not exceed \$200
28	million for the 10-year period beginning in the 2007-2008
29	fiscal year and ending in the 2016-2017 fiscal year

31 20.435, Florida Statutes, is amended to read:

Section 2. Paragraph (h) of subsection (1) of section

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- 20.435 Department of Health; trust funds.--
- (1) The following trust funds are hereby created, to be administered by the Department of Health:
  - (h) Biomedical Research Trust Fund.
- 5 1. Funds to be credited to the trust fund shall 6 consist of funds deposited pursuant to ss. s. 215.5601, 7 288.955, and 381.99 and any other funds appropriated by the Legislature. Funds shall be used for the purposes of the James 8 and Esther King Biomedical Research Program, and the William 9 G. "Bill" Bankhead, Jr., and David Coley Cancer Research 10 11 Program, and the Florida Hope Offered through Principled, Ethically Sound Stem Cell Research Act as specified in ss. 12 215.5602, 288.955, and 381.922, and 381.99. The trust fund is 13 exempt from the service charges imposed by s. 215.20. 14
  - 2. Notwithstanding the provisions of s. 216.301 and pursuant to s. 216.351, any balance in the trust fund at the end of any fiscal year shall remain in the trust fund at the end of the year and shall be available for carrying out the purposes of the trust fund. The department may invest these funds independently through the Chief Financial Officer or may negotiate a trust agreement with the State Board of Administration for the investment management of any balance in the trust fund.
  - 3. Notwithstanding s. 216.301 and pursuant to s. 216.351, any balance of any appropriation from the Biomedical Research Trust Fund which is not disbursed but which is obligated pursuant to contract or committed to be expended may be carried forward for up to 3 years following the effective date of the original appropriation.
- 4. The trust fund shall, unless terminated sooner, be terminated on July 1, 2008.

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1	Section 3. Subsection (1) of section 381.86, Florida
2	Statutes, is amended to read:
3	381.86 Institutional Review Board
4	(1) The Institutional Review Board is created within
5	the Department of Health in order to satisfy federal
6	requirements under 45 C.F.R. part 46 and 21 C.F.R. parts 50
7	and 56 that an institutional review board review all
8	biomedical and behavioral research on human subjects which is
9	funded or supported in any manner by the department, except
10	that a separate Stem Cell Research Advisory Council and
11	Biomedical Ethics Advisory Council shall be appointed under s.
12	<u>381.99</u> .
13	Section 4. (1) The Department of Health shall prepare
14	an educational publication that includes objective information
15	regarding:
16	(a) The medical processes involved in the collection
17	of umbilical cord blood;
18	(b) The medical risks to the mother and her newborn
19	child of umbilical cord blood collection;
20	(c) The options available to a mother relating to stem
21	cells that are contained in the umbilical cord blood after the
22	delivery of her newborn, including:
23	1. Discarding the stem cells;
24	2. Donating the stem cells to a public umbilical cord
25	blood bank;
26	3. Storing the stem cells in a family or private
27	umbilical cord blood bank for use by family members; or
28	4. Storing the stem cells for family use through a
29	family or sibling donor banking program that provides free
30	collection, processing, and storage where there is a medical
31	need;

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1	(d) The current and potential future medical uses,
2	risks, and benefits of umbilical cord blood collection to a
3	mother, her newborn child, and her biological family;
4	(e) The current and potential future medical uses,
5	risks, and benefits of umbilical cord blood collection to
6	persons who are not biologically related to a mother or her
7	newborn child;
8	(f) Any costs that may be incurred by a pregnant woman
9	who chooses to make an umbilical cord blood donation;
10	(g) Options for ownership and future use of the
11	donated material; and
12	(h) The average cost of public and private umbilical
13	cord blood banking.
14	(2) The department shall update the publication as
15	necessary.
16	(3) The department shall distribute the pamphlet free
17	of charge to physicians and health care institutions upon
18	request and shall make the pamphlet available on its website
19	in printable format.
20	(4) The department shall encourage health and maternal
21	care professionals providing health care services to a
22	pregnant woman, when those health care services are directly
23	related to her pregnancy, to provide the pregnant woman with
24	the publication by the end of her second trimester.
25	Section 5. This act shall take effect July 1, 2007.
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